

UTAH TRANSPORTATION COMMISSION

May 21, 2015
Brigham City, Utah

The regular meeting of the Utah Transportation Commission was called to order at 8:31 a.m. by Vice-Chairman J. Kent Millington, in the Brigham City Council Chambers, 20 North Main Street, Brigham City, Utah. Chairman Holt was excused from the meeting. The following Commissioners, staff members and others were in attendance:

J. Kent Millington, Vice-Chairman
Meghan Z. Holbrook, Commissioner
Wayne K. Barlow, Commissioner
Dannie R. McConkie, Commissioner
Naghi Zeenati, Commissioner
Gayle F. McKeachnie, Commissioner
LeAnn G. Abegglen, Commission Secretary
Carlos Braceras, Executive Director
Shane Marshall, Deputy Director
Linda Hull, Director of Policy and Legis. Services
Cory Pope, Program Development Director
Bill Lawrence, Program Development
Jason Davis, Operations Engineer
Robert Miles, Director of Traffic and Safety
Joe Walker, Communications Director
Randy Park, Project Development Director
Lyle McMillan, Director of Right of Way
Dian McGuire, Right of Way
Matt Swapp, Aeronautics
Kris Peterson, Region One Director
Vic Saunders, Region One
Kelly Barrett, Region One
Rod Terry, Region One
Nathan Lee, Region Two Director
Kirk Thornock, Region Four
Roland Stanger, FHWA
Wayne Bennion, WFRC

Jay Lowder, Ogden City
Ann Alvarez, HDR Engineering
Brad Klavano, South Jordan City
Gary Whatcott, South Jordan City
April Gordon, Horrocks Engineers
Jim Horrocks, Horrocks Engineers
Jason Jensen, Civil Science
Lars Anderson, PEC.
Gary Martin, HDR
Sean Hales, Box Elder News Journal
Wendell Rigby, West Jordan City
Charles Ewert, Weber County
John Powell, J-U-B Engineers
Tyler Pugsley, Brigham City
Tyler Yorgason, Jacobs
Aimee McKinley, CRS Engineers
Rick Kearl, Ogden Canyon Resident
Debbi Kearl, Ogden Canyon Resident
Mayor Randy Farnworth, Vineyard Town
Brandon Tucker, Horrocks Engineers
Julene Thompson, Penna Powers
Michael King, Wilson & Company
Bruce Leonard, Brigham City
Cody Deeter, Vineyard Town
Jeff Scott, Box Elder County Commission
Jeff Hadfield, Box Elder County Commission

APPROVAL OF MINUTES

Commissioner Barlow moved to approve the minutes of the April 15, 2015 UDOT Commission/UTA Board Joint Meeting, the April 16, 2015 STIP Workshop, the April 17, 2015 Transportation Commission meeting, and the May 5, 2015 Special Commission Meeting/Conference Call. Commissioner Holbrook seconded the motion, and the minutes were approved.

LOCAL AREA PRESENTATION BY REGION ONE

Kris Peterson, Region One Director, welcomed the Commission to Region One and Brigham City. He gave an overview of the region's presentation and then turned the time over to Dave Adamson for a presentation on environmental studies, existing projects, pavement preservation projects, and rehabilitation projects in the area.

PUBLIC COMMENT

Vice-Chairman Millington turned the time over to Commissioner Barlow for the public comments portion of the agenda. Gary Whatcott from South Jordan City talked about the growth in their city and noted that they were the 3rd fastest growing medium-sized city in America. He talked about congestion mitigation and specifically mentioned the upcoming 106th South project at I-15 that will help ease congestion in that location. He thanked UDOT for the previous projects that have been done in South Jordan, and conveyed how important the completion of the 106th South project is to them. Brad Klavano from South Jordan City reiterated what Mr. Whatcott said and appreciates the Commission's consideration of this project. Vice-Chairman Millington noted that the 106th South project would be considered later in the agenda. Nathan Lee, Region Two Director, provided additional comments. Commissioner Barlow turned the time back to Vice-Chairman Millington.

UDOT SCOREBOARD

Randy Park, Project Development Director, gave the report on the Construction program. Jason Davis, Operations Engineer, gave the report for the Safety program.

OGDEN CANYON STUDY UPDATE

Kris Peterson gave an update on the Ogden Canyon Study. His presentation included a history of phase one of the study, information on the extensive public outreach program conducted, the one-on-one meetings held, the results of the public opinion survey, trail alignment options, roadway data, accident history, and deficient horizontal curves. He then talked about what's next for phase two and answered several questions from the Commission.

INTERSTATE SPEED LIMIT INCREASES

Robert Miles, Director of Traffic and Safety, presented information on UDOT's Interstate Speed Limit Study Process. He talked about Utah Code criteria for 41-6a-602 Speed limits established on state highways and UDOT's process to analyze crash data, conduct speed studies and use engineering judgment. He explained what the next steps were, which included consulting with the Transportation Commission, DPS, counties in unincorporated areas, and municipalities, and installing sign overlays if speed limits are changed. Mr. Miles then reviewed crash data analysis, fatal crash data, speed data analysis, and proposed speed limits for I-80, I-84, and I-70.

PROGRAM DEVELOPMENT

2015 STIP Amendment #8

Funding Adjustments at Award or Post Construction

Bill Lawrence, Program Finance Director, reviewed the five projects that have reached award or post construction and are beginning the closeout process. He requested approval to transfer the available funding for reprogramming.

Commissioner Holbrook moved to approve the transfer of funding for the adjustments at award or at post construction, as reviewed. Commissioner Zeenati seconded the motion and it was unanimously approved.

SR-16; MP 6 to Woodruff Project – New Project

Bill Lawrence said Region One requests approval to add the SR-16; MP 6 to Woodruff project to the Level II Pavement Rehabilitation Program. The estimated project value is \$1.75 million and the funding is available from Region One Pavement Rehabilitation Program efficiencies.

Commissioner Zeenati moved to approve adding the SR-16; MP 6 to Woodruff project to the Level II Pavement Rehabilitation Program. The motion was seconded by Commissioner Barlow and unanimously approved.

SR-151; Gateway to Redwood Road Project – Add to Chokepoint Program

Bill Lawrence said Region Two is requesting to add a chokepoint project – SR-151 (106th South); Gateway to Redwood Road – to the 2015-2020 STIP. The anticipated project value is \$15 million. Mr. Lawrence referred to the table that listed the funding amounts from four projects that would be moved to this project. Shane Marshall, Deputy Director, asked Nathan Lee to explain the concept of the new project.

Commissioner McConkie moved to approve adding the SR-151; Gateway to Redwood Road project to the 2015-2020 STIP, as explained. Commissioner Barlow seconded the motion and it was unanimously approved.

SR-186; Beck Street to North Temple Project – Scope and Funding Adjustment

Bill Lawrence said Region Two requests approval to add \$572,000 of safety funds to the SR-186; Beck Street to North Temple project. The funds will cover the cost of the installation of a signal and associated improvements.

Commissioner Holbrook moved to approve adding \$572,000 of safety funds to the SR-186; Beck Street to North Temple project. Commissioner Zeenati seconded the motion and it was unanimously approved.

SR-28; Nephi Main Street Project – Combine Projects

Bill Lawrence said Region Three is requesting to move the scope and funding from the SR-28; Nephi Main Street project into the SR-28; Main Street, 200 South to 200 North project. The combined cash flow for the project would be \$1.179 million in 2015 and \$770,000 in 2016.

Commissioner McKeachnie moved for approval to combine the scope and funding of the SR-28; Nephi Main Street project and the SR-28; Main Street, 200 South to 200 North project. Commissioner Barlow seconded the motion and it was unanimously approved.

Lehi Main & State Street Intersection Area Chokepoint Project – New Project

Bill Lawrence said Region Three requests approval to add the Lehi Main & State Street Intersection Area Chokepoint project to the FY 2015-2020 STIP. This project was presented at the April Workshop as the Region's number one chokepoint project. Mr. Lawrence referred to the table and explained how the funding for the project would become available by moving funding for the Region's other currently programmed chokepoint projects.

Commissioner McKeachnie moved to approve adding the Lehi Main and State Street Area Chokepoint project to the FY 2015-2020 STIP. Commissioner Zeenati seconded the motion and it was unanimously approved.

SR-92 Project – Funding Request

Bill Lawrence said this funding request for the SR-92 project for \$3 million is to cover expenses that include \$2.7 million for litigation support, and \$300,000 for additional contract encumbrances.

Commissioner Barlow moved to approve adding \$3 million to the SR-92 project. Commissioner McKeachnie seconded the motion and it was unanimously approved.

I-70; Bridge Deck Repair, MP 18 to MP 26 – New Project

Bill Lawrence said Region Four would like approval to add the I-70; Bridge Deck Repair, MP 18 to MP 25 project to the FY 2015-2020 STIP. The region has identified 14 decks that have failing structural pothole patching. The repairs would extend the serviceability for an additional 12-15 years. The region intends to complete the design and advertise so the project can be constructed this fall. Funding for the project would be \$1.1 million of STP funds from the Region's Deobligation funds.

Commissioner Holbrook moved to approve adding the I-70; Bridge Deck Repair, MP 18 to MP 26 project to the FY 2015-2020 STIP. The motion was seconded by Commissioner Barlow and unanimously approved.

WFRC TIP Amendment – Funding Adjustment

Bill Lawrence said the Wasatch Front Regional Council requests approval to add \$850,000 of STP_URB_SL funds to the 13800 South; Bangerter Highway to 300 East project. The estimated cost for right-of-way did not account for the severe impacts that the property acquisitions would have on several properties. WFRC's TransCom approved this as a board modification in their April 23rd meeting.

Commissioner Zeenati moved to approve the addition of \$850,000 of STP_URB_SL funding to the 13800 South; Bangerter Highway to 300 East project. Commissioner McKeachnie seconded the motion and it was unanimously approved.

Approval to Move into the 2015-2020 STIP State Funded Programs

Bill Lawrence said that funding levels for State Funded Programs were recommended to the Commission during the April STIP Workshop. It was presented again during the April Commission

meeting with a request to go out for public comment. No comments were received, so UDOT requests that the \$59.8 million for the 2016 State Funded Programs be added to the FY 2015-2020 STIP.

Commissioner Zeenati moved to approve adding the FY 2016 State Program amounts to the FY 2015-2020 STIP. Commissioner Barlow seconded the motion and it was unanimously approved.

Transportation Investment Fund Projects

Bill Lawrence said that \$1.604 billion in new capacity improvement projects using TIF funds were recommended to the Commission during the April STIP Workshop. It was presented again during the April Commission meeting with a request to go out for public comment. One comment was received regarding the new project recommendations, specifically on the Mountain View Corridor. Mr. Lawrence referred to the spreadsheet and noted that the US-89 project highlighted in purple would be pending its amendment into Phase 1 of the Long Range Plan. UDOT requests that the new list of TIF projects be added to the FY 2015-2020 STIP, with the SR-89 project pending amendment into Phase 1 of the Long Range Plan.

Commissioner Holbrook moved to approve adding the new list of TIF projects to the FY 2015-2020 STIP, with the SR-89 project pending amendment into Phase 1 of the Long Range Plan. The motion was seconded by Commissioner Barlow and unanimously approved.

Level II Pavement Rehabilitation List

Bill Lawrence said that program funding levels for the Level II pavement program were recommended to the Commission at the April STIP Workshop, and that a list of recommended projects for the program would be brought back to the Commission. Mr. Lawrence reviewed the list that was developed from recommendations using UDOT's Asset Management Systems. It was presented again during the April Commission meeting with a request to go out for public comment. No comments were received and UDOT recommends the Level II Pavement Rehabilitation List be approved.

Commissioner Zeenati moved to approve the 2016-2018 Level II Pavement Preservation & Rehabilitation project list. Commissioner Holbrook seconded the motion and it was unanimously approved.

Approval to Move into the 2016-2021 Draft STIP Pavement Rehabilitation List

Bill Lawrence said that an updated list of projects for the Pavement Rehabilitation Program was recommended to the Commission in the April STIP Workshop at the following levels: 2016 - \$123.71 million; 2017 - \$100.71 million; 2018 - \$111.71 million. The list was presented again during the April Commission meeting with a request to go out for public comment. No comments were received. UDOT is recommending the list of projects be approved and included in the Draft FY 2016-2021 STIP.

Commissioner McKeachnie moved to approve the FY 2016-2018 Pavement Rehabilitation Projects list. Commissioner Zeenati seconded the motion and it was unanimously approved.

Executive Director Carlos Braceras provided an update regarding the federal funding situation. He noted that an extension through July 31st is being worked on in Congress, and explained how that would affect UDOT's program.

Chokepoint Projects

Bill Lawrence said that a list of Chokepoint projects for 2019 was recommended to the Commission in the April STIP Workshop. Region Three recommended that a project in the 2019 list be accelerated to an earlier year, and Region Four has recommended a priority change for one of their projects that was presented in April. Kirk Thornock from Region Four further explained their request. Mr. Lawrence said UDOT recommends that the Chokepoint projects, including the priority changes for Regions 3 & 4 be approved and included in the Draft FY 2016-2021 STIP.

Commissioner Zeenati moved to approve including the recommended Chokepoint projects in the Draft FY 2016-2021 STIP. Commissioner Barlow seconded the motion and it was unanimously approved.

Public Transit Program

Bill Lawrence explained that the UDOT Public Transit Team works with local governments and private non-profit providers in assisting them in obtaining Federal Transit Administration grants. FTA grants improve local and regional transportation mobility for seniors and persons with disabilities, intercity bus, and mobility management coordination. The Transit Program for 2016-2019 has been developed for those programs and it is recommended that they be approved to be included in the Draft FY 2016-2021 STIP.

Commissioner McConkie moved to approve including the Public Transit Program in the Draft FY 2016-2021 STIP. Commissioner Holbrook seconded the motion and it was unanimously approved.

Joint Highway Committee Projects

Bill Lawrence said the Joint Highway Committee held their annual meeting on April 24, 2015, and approved the sub-committee project recommendations for the STP Small Urban Roads Program, TAP Small Urban Program, TAP Non-Urban Program, STP Non-Urban Program, and the State Park Access Program. Their recommendation was that the programs be forwarded to the Transportation Commission for inclusion in the Draft FY 2016-2021 STIP.

Commissioner McKeachnie moved to approve adding the Joint Highway Committee recommended projects to the Draft FY 2016-2021 STIP. The motion was seconded by Commissioner Zeenati and unanimously approved.

JHC Non-Urban Funding Exchange Update

Bill Lawrence said UDOT's current Federal Funding Exchange Guidelines state that requests for federal for state funding exchanges are made on a project by project basis, 85 cents on the dollar, and approved by the Transportation Commission. The Joint Highway Committee (JHC) held their annual meeting on April 24, 2015, and at this meeting requested UDOT to present and review what a programmatic exchange for the STP Non-Urban funding with state funds would entail. A

programmatic level exchange has recently been made more viable, given the additional State Transportation Fund revenue made available from HB362. Upon review of the programmatic exchange, the JHC voted to recommend that a programmatic exchange occur for the Non-Urban funding, and that it be taken to the Transportation Commission for approval. It is recommended that the guidelines be updated to include the programmatic exchange and then brought back for approval. After some discussion regarding the item, Vice-Chairman Millington said the consensus from the Commission is to bring it back at the June meeting.

Aeronautics

2020 Statewide Airport Capital Improvement Program (Information Only)

Bill Lawrence said the Division of Aeronautics presents a five year Statewide Airport Capital Improvement Program each year to the Commission for approval. The ACIP is a planning level summary of projects and cost estimates for both FAA and State funded projects for the statewide airport system. Funding for the projects listed in the ACIP are not guaranteed until federal and state grants are issued. This is for review only this month and will be brought back in June for approval. Matt Swapp from Aeronautics answered questions from the Commission.

State Infrastructure Bank – Vineyard Town (Information Only)

Bill Lawrence reviewed the history of the SIB loan with Vineyard Town. The Town of Vineyard has been in negotiation with Union Pacific Railroad to work out cost and details of relocating the Provo Industrial Lead Spur, owned by UP. Anderson Geneva, the property owner where the relocation would occur, is no longer able to preserve the property and needs to sell it to either Vineyard Town or another buyer. Vineyard is requesting a partial take down of funds in the amount of \$2 million to purchase the alignment property. Since the alignment would also be used by UTA for a future light rail line, the property is important, even if negotiations are not successful with UP. The alignment property can fit both the future UTA light rail line and the UP spur relocation line. Mayor Randy Farnworth and Cody Deeter from Vineyard Town made additional comments and answered questions from the Commission.

HSIP THREE YEAR PLAN (Information Only)

Robert Miles, Director for Traffic and Safety, reviewed their three year plan for the federally funded Highway Safety Improvement Plan, as discussed at the April STIP Workshop. The funding total is \$21.2 million. Director Braceras provided additional information and Mr. Miles answered questions from the Commission.

RESOLUTION

Jurisdictional Transfer – West Jordan

Nathan Lee briefly reviewed the jurisdictional transfer between UDOT and the City of West Jordan. He noted that the cooperative agreement was recently signed and is included in the Commission's meeting information. This transfer has been presented to the Commission for information the last two months, and they are seeking approval of the jurisdictional transfer today.

Commissioner McConkie moved to approve the jurisdictional transfer between UDOT and the City of West Jordan, as explained. Commissioner Holbrook seconded the motion and it was unanimously approved.

REQUEST FOR USE OF CORRIDOR PRESERVATION FUNDS

Coboco LLC/Bruce Malcolm – US-89

Lyle McMillan, Director of Right of Way, distributed and reviewed a handout of the Corridor Preservation budget and obligations. He then presented the first acquisition request. He said this is a vacant lot located at 1703 North Cherry Lane in Layton, and is owned by Coboco LLC and represented by Bruce Malcolm. Mr. Malcolm recently purchased the property to develop it into residential lots. Layton City informed him of the future US-89 Corridor project when he attempted to plat the property. The US-89 project needs approximately .63 acres of the 4.9 acres for the future project. The property was appraised for \$97,000.

Commissioner McConkie moved to approve the acquisition of the Coboco LLC/Bruce Malcolm property. Commissioner Barlow seconded the motion and it was unanimously approved.

Larry & Valerie Johnson - Orem

Lyle McMillan said this next property is a single family residence located at 1434 West 800 South in Orem and owned by Larry & Valerie Johnson. Mr. & Mrs. Johnson have medical conditions that make it difficult for them to stay in their multi-level home. The home is on a .22 acre lot and has appraised for \$227,500. The property is in alignment of the new Expresslane Interchange at 800 South and I-15.

Commissioner Barlow moved to approve the acquisition of the Larry & Valerie Johnson property. Commissioner McConkie seconded the motion and it was unanimously approved.

SR-202 ABANDONMENT/REALIGNMENT

Lyle McMillan said UDOT is proposing the abandonment and realignment of SR-202 at the intersection of SR-202 and SR-201. UDOT was granted an 'easement' by Kennecott for the portion of SR-202 that will be abandoned. UDOT is realigning the intersection to address safety concerns at this intersection. UDOT will dissolve the 'easement' for the abandoned portion of the SR-202, and Kennecott will be donating the property to UDOT for the new alignment.

Commissioner Zeenati moved to approve the abandonment and realignment of SR-202, as presented. The motion was seconded by Commissioner Holbrook and unanimously approved.

ADMINISTRATIVE RULE REVIEW

R920-8 Flashing Light Usage on Highway Construction or Maintenance Vehicles

Jason Davis reviewed Administrative Rule R920-8 Flashing Light Usage on Highway Construction or Maintenance Vehicles. Utah Code requires UDOT to make rules regarding the design and use of special flashing lights on vehicles engaged in highway construction and maintenance operations. Due to this requirement, a committee was created and they reviewed a number of drafts of a proposed rule. The resulting rule has been reviewed and accepted by the Utah Highway Patrol, the AGC Highway Safety Committee, the AGC Highway Committee, and the Joint Highway Committee. They have also provided the rule for review by others and have tried to be responsive to their concerns.

INFORMATIONAL ITEMS

FHWA Report

Roland Stanger from FHWA reported that Arlene Kocher has left for Minnesota and her replacement will be coming in July. He is currently acting as Assistant Division Administrator. He also reported that Jeff Paniati, FHWA Executive Director, will be retiring in October, after a 32 year career with FHWA.

Commission Committee Reports

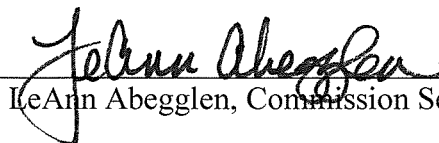
Commissioner Zeenati reported that he attended the JHC meeting in April for Commissioner McEachnie. He also attended the CIB meeting held on May 7th, and the DTEC meeting held yesterday. Commissioner Barlow noted that he attended the Corridor Preservation Advisory Committee meeting that made the recommendations for today, and he also met with the Utah Public Ropeway Safety Committee. Commissioner Holbrook said she hadn't attended any meetings, but she did testify at the Transportation Interim Committee meeting yesterday with Director Braceras. Commissioner McConkie said he attended TransCom, but will miss today's Regional Growth meeting. He also noted that he attended 15 or more local government meetings that were held.

Upcoming Transportation Commission Meetings

The next regular Utah Transportation Commission meeting is scheduled for Friday, June 26, 2015, in Park City/Kimball Junction. The following meeting dates and locations have been scheduled:

July 2015 – No meetings scheduled
August 13-14, 2015 – Richfield
September 10-11, 2015 – Layton
October 15-16, 2015 – Provo
November 12-13, 2015 – Hurricane
December 11, 2015 – Salt Lake City

The meeting adjourned at 11:11 a.m.


LeAnn Abegglen, Commission Secretary